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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 NSAE-00 NSCE-00 SSO-00
USIE-00 INRE-00 PM-04 H-01 INR-07 L-03 NSC-05
PA-01 PRS-01 SP-02 SS-15 ACDA-07 /059 W
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O P 101025Z MAY 77
FM AMEMBASSY ATHENS
TO SECSTATE WASHDC IMMEDIATE 483
SECDEF WASHDC IMMEDIATE
INFO JCS WASHDC IMMEDIATE
AMEMBASSY ANKARA PRIORITY
USMISSION NATO PRIORITY
USNMR SHAPE PRIORITY
USDELMC PRIORITY
USCINCEUR PRIORITY
CINCUSNAVEUR
CINCUSAFE RAMSTEIN IMMEDIATE
USDOCOSOUTH NAPLES PRIORITY
DIRNSA PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 ATHENS 4307

EO 11652: GDS
TAGS: MARR, PFOR, GR, US
SUB: U.S.-GREEK DEFENSE COOPERATION AGREEMENT: HELLENIKON
IMPLEMENTING ARRANGEMENT

REFS: (A) 76 ATHENS 9933 (DTG 170941Z SEP 76)
(B) 76 STATE 231759 (DTG 182313Z SEP 76)
(C) ATHENS 4236 (DTG 071309Z MAY 77)
(D) ATHENS 4359 (DTG 091201Z MAY 66)

1. SUMMARY: ON MAY 9, THE WORKING GROUP REACHED AGREEMENT
ON A DRAFT EXCHANGE OF NOTES TO EMBODY AND IMPLEMENT UNDER-
STANDINGS PREVIOUSLY REACHED ON HELLENIKON COST SHARING,
DEPENDENT SUPPORT FACILITIES AND PERSONNEL. CAFETERIA WILL
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BE RETAINED ON-BASE WITHOUT RESTRICTION UNDER A COMPROMISE FORMULA.
BARBER SHOP AND LAUNDRY/DRY CLEANING PICK-UP POINT ALSO RETAINED.
AUTHORITY FOR EXISTING OFF-BASE ACTIVITIES AS WELL AS THOSE TO
BE RELOCATED EMBODIED IN TEXT. OFF-BASE PERSONNEL WILL BE
AFFORDED SAME ACCESS TO BASE AS PERSONNEL WORKING ON THE BASE
EVEN THOUGH THEY DO NOT COUNT AGAINST BASE PERSONNEL LEVEL.
COMPLETE TEXT OF DRAFT EXCHANGE OF NOTES FOLLOWS IN PARA 2 BELOW.

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COMMENTS ON DRAFT AND NEGOTIATIONS LEADING TO AGREED TEXT ARE IN PARA 3. ACTION REQUEST: SEE PARA 4. END SUMMARY

1. TEXT OF EXCHANGE OF NOTES:

BEGIN TEXT

"EXCELLENCY:

WITH REFERENCE TO APPENDIX VI TO THE DEFENSE COOPERATION AGREEMENT SIGNED THIS SAME DAY BETWEEN OUR GOVERNMENTS, I HAVE THE HONOR TO PROPOSE THE FOLLOWING ARRANGEMENT IN IMPLEMENTATION THEREOF:

1. THE GOVERNMENT OF THE HELLENIC REPUBLIC AND THE GOVERNMENT OF THE UNITED STATES AGREE THAT THE UNITED STATES FORCES SHALL REIMBURSE THE APPROPRIATE AUTHORITIES OF THE HELLENIC REPUBLIC A PROPORTIONATE SHARE OF THE ACTUAL OPERATIONAL AND MAINTENANCE EXPENSES OF MUTUALLY AGREED FACILITIES AND SERVICES OF ATHENS INTERNATIONAL AIRPORT WHICH, ALTHOUGH NOT PART OF THE MILITARY AND SUPPORTING FACILITIES, ARE REGULARLY USED BY AIRCRAFT OF THE UNITED STATES FORCES. SUCH PROPORTIONATE SHARE SHALL BE COMPUTED BY THE APPLICATION TO THOSE EXPENSES OF A FORMULA MUTUALLY DEVELOPED ON THE BASIS OF THE RATIO WHICH USE BY AIRCRAFT OF THE UNITED STATES FORCES HAS TO THE TOTAL USE BY ALL MILITARY AND CIVIL AIRCRAFT. A TECHNICAL ARRANGEMENT WILL BE CONCLUDED IN THIS RESPECT BY THE COMPETENT AUTHORITIES OF THE TWO PARTIES WITHIN A REASONABLE PERIOD AFTER THE DATE OF ENTRY INTO FORCE OF THE DEFENSE COOPERATION AGREEMENT. THE FORMULA CONTAINED THEREIN SHALL BE APPLIED RETROACTIVELY FROM THAT DATE.
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2. OUR GOVERNMENTS AGREE THAT THE UNITED STATES FORCES WILL RELOCATE THE FOLLOWING DESIGNATED SUPPORT FUNCTIONS FROM HELLENIKON AIR BASE WITHIN TWENTY-ONE MONTHS OF THE EFFECTIVE DATE OF THE DEFENSE COOPERATION AGREEMENT IN ORDER TO REDUCE APPRCIABLY THE NUMBER OF VISITORS THERETO:

DEPENDENT SCHOOLS
FAMILY SERVICES CENTER
HOUSING REFERRAL CENTER
TEENAGE DEPENDENT CENTER
CHILD CARE CENTER, EXCEPT FOR A LIMITED NURSERY TO BE RETAINED ON THE AIR BASE
CLASS VI STORE
ARMY-AIR FORCE EXCHANGE SERVICE RETAIL STORE, BEVERAGE STORE, AND ASSOCIATED CONCESSIONAIRE ACTIVITIES EXCEPT FOR A BARBER SHOP AND A LAUNDRY AND DRY CLEANING PICK-UP POINT.

A SMALL EXCHANGE SERVICE CANTEEN, WHICH MAY ALSO OFFER FOR SALE LIMITED QUANTITIES OF BEVERAGES AND CLASS VI ITEMS, WILL BE RE-

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TAINED ON THE AIR BASE FOR THE SUPPORT OF MEMBERS OF THE UNITED STATES FORCES AND ITS CIVILIAN COMPONENT.

3. IT IS UNDERSTOOD THAT A CAFETERIA WILL BE RETAINED ON THE AIR BASE FOR THE PRIMARY PURPOSE OF ACCOMMODATING MEMBERS OF THE UNITED STATES FORCES, ITS CIVILIAN COMPONENT, AND GREEK NATIONAL EMPLOYEES. THE GOVERNMENT OF THE UNITED STATES UNDERTAKES TO EXAMINE THE FEASIBILITY OF MOVING THE PRESENT COMMISSARY/EXCHANGE COMPLEX TO A SITE OTHER THAN THE PRESENT LOCATION ON SYNGROU AVENUE AND OF COLLOCATING A NEW CAFETERIA WITH THIS COMPLEX. IN THE MEANTIME, A FOOD OUTLET WILL BE AVAILABLE AT THE SYNGROU AVENUE LOCATION.

4. OUR GOVERNMENTS FURTHER AGREE THAT THE AUTHORIZED UNITED STATES PERSONNEL STRENGTH FOR PERSONS ASSIGNED FOR DUTY ON HELLENIKON AIR BASE WILL BE DRAWN-DOWN FROM CURRENT LEVELS TO THE LEVEL AUTHORIZED IN ANNEX A TO THE ABOVE MENTIONED APPENDIX WITHIN TWENTY-ONE MONTHS OF THE EFFECTIVE DATE OF THE DEFENSE COOPERATION
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AGREEMENT.

5. THOSE PERSONNEL ASSOCIATED WITH THE SUPPORT FUNCTIONS MENTIONED IN PARAGRAPH 2 ABOVE AS BEING REMOVED FROM THE AIR BASE AND THOSE PERSONNEL ASSOCIATED WITH OTHER SIMILAR SUPPORT FUNCTIONS

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TO SECSTATE WASHDC IMMEDIATE 484
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USDELMC PRIORITY
USCINCEUR PRIORITY
CINCUSNAVEUR
CINCUSAFE RAMSTEIN IMMEDIATE
USDOCOSOUTH NAPLES PRIORITY
DIRNSA PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 ATHENS 4307

CURRENTLY BEING OPERATED OFF THE AIR BASE BY THE UNITED STATES FORCES SHALL NOT EXCEED ABOUT 10 PERCENT OF NOR BE COUNTED AGAINST THE TOTAL PERSONNEL AUTORHIZATION SPECIFIED IN ANNEX A TO THE ABOVE MENTIONED APPENDIX. IN ACCORDANCE WITH PARAGRAPH 2, ARTICLE III OF THE DEFENSE COOPERATION AGREEMENT, THE SUPPORT FUNCTIONS MENTIONED ABOVE ARE SUBJECT TO RELEVANT PROVISIONS OF THAT AGREEMENT AND ITS APPENDICES. THE PROVISIONS OF THE DEFENSE COOPERATION AGREEMENT REGARDING THE RESPECTIVE DUTIES AND RESPONSIBILITIES OF THE INSTALLATION COMMANDER AND THE UNITED STATES SENIOR OFFICER SHALL APPLY TO THE ABOVE SUPPORT FUNCTIONS AND THEIR PERSONNEL WHEN APPLICABLE. PARAGRAPH 1, ARTICLE V O APPENDIX I SHALL APPLY TO THE PERSONNEL ASSOCIATED WITH THESE SUPPORT FUNCTIONS.

IF THE FOREGOING IS ACCEPTABLE TO YOUR GOVERNMENT, I PROPOSE
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THAT THIS NOTE AND YOUR EXCELLENCY'S REPLY THERETO INDICATING SUCH ACCEPTANCE SHALL CONSTITUTE THE AGREEMENT OF OUR TWO GOVERNMENTS CONCERNING THIS MATTER." END OF TEXT

3. COMMENTS ON TEXT IN PARA 2 ABOVE:

A. PARA 1, COST SHARING. TEXT IS SAME AS THAT CONTAINED IN REF A AND APPROVED BY WASHINGTON IN REF B.

B. PARA 2, DEPENDENT SUPPORT FACILITIES. TEXT WAS DEVELOPED TO AVOID USE OF THE PHRASE "DEPENDENT SUPPORT FACILITIES" WHICH HAS BEEN COMMONLY USED THROUGHOUT DISCUSSIONS BUT WHICH DOES NOT ACCURATELY DESCRIBE ALL THE FACILITIES CONCERNED. EXCEPTIONS TO REMOVAL OF BX SALES ACTIVITIES FOR THE UNIFORM SALES, UNIFORM REPAIR (TAILOR) AND COIN OPERATED LAUNDRY WILL BE SPECIFIED IN ANNEX B LIST OF MILITARY AND SUPPORTING FACILITIES. WORDING OF TEXT PERTAINING TO THE "CANTEEN" DOES NOT PRECLUDE USE BY DEPENDENTS, ALTHOUGH GREEKS CLEARLY HOPE THIS WILL NOT BE EXTENSIVE. (FROM THE OUTSET WE UNEQUIVOCALLY STATED THAT WE WOULD NOT ACCEPT ANY RESTRICTIONS ON DEPENDENT USE OF FACILITIES TO WHICH THEY WERE ENTITLED UNDER U.S. REGULATIONS.) GREEKS HAVE NO OBJECTIONS TO THE CONTINUATION OF THE FEW SMALL SNACK BARS ON THE BASE BUT FOR PRESENTATIONAL PURPOSES DO NOT WISH THESE TO BE MENTIONED IN THE AGREEMENT.

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C. PARA 3, CAFETERIA, COMMISSARY/EXCHANGE COMPLEX. AFTER RE-
NEWED DISCUSSIONS IN WHICH THE U.S. SIDE ARGUED AGAINST THE
UNREASONABLE GREEK POSITION THAT THE CAFETERIA HAD TO BE REMOVED,
THE GREEKS FINALLY AGREED TO ITS RETENTION PROVIDED LANGUAGE BE
INCLUDED IN THE DRAFT EXCHANGE OF NOTES TO SHOW THAT: (A) THE
"PRIMARY" PURPOSE OF THE CAFETERIA WAS TO ACCOMMODATE THE U.S.
FORCES, ITS CIVILIAN COMPONENT, AND GREEK NATIONAL EMPLOYEES;
(B) THE U.S. WOULD "EXAMINE THE FEASIBILITY" OF COLLOCATING A NEW
CAFETERIAL WITH ANY NEW COMMISSARY/EXCHANGE COMPLEX; AND (C) THAT
A "FOOD OUTLET" (READ SNACK BAR) BE RETAINED AT THE PRESENT SYNGROU
AVENUE LOCATION. NET EFFECT OF THIS IS THAT THE GREEKS NOW HAVE
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PRESENTATIONAL LANGUAGE TO SATISFY PART OF THEIR POLITICAL CONCERN
WHILE IN EFFECT PERMITTING UNRESTRICTED CAFETERIA OPERATIONS,
INCLUDING SERVING DEPENDENTS. GREEKS HAVE TAKEN US AT OUR WORD,
HOWEVER, THAT WE WILL IN A SERIOUS WAY CONSIDER THE POSSIBILITY
OF A CAFETERIA AT A NEW COMMISSARY/EXCHANGE COMPLEX LOCATION.

D. PARA 5. OFF-BASE PERSONNEL. AS POINTED OUT IN REF D, "ABOUT
TEN PERCENT" MEANS FIFTEEN PERCENT TO ALLOW THE GREEKS A LOW
PRESENTATIONAL FIGURE WHILE PROVIDING THE U.S. WITH A PAD TO NEGATE
ANY REAL RESTRICTION. OTHER TEXT IN THIS PARAGRAPH IS INTENDED TO
(A) ESTABLISH AN AUTORIZATION FOR OFF-BASE SUPPORT ACTIVITIES
WITHOUT SPECIFYING WHAT THESE ACTIVITIES ARE ("SIMILAR SUPPORT
FUNCTIONS CURRENTLY BEING OPERATED OFF THE AIR BASE"); (B) CLARIFY
THAT THESE ACTIVITIES, WHICH UNDER NORMAL CIRCUMSTANCES WOULD
ACTUALLY BE ON A BASE, UNDER THE PURVIEW OF THE DEFENSE COOPERA-
TION AGREEMENT; AND (C) SPECIFICALLY AUTHORIZE PERSONNEL EMPLOYED
OFF-BASE TO HAVE ACCESS TO THE BASE IN THE SAME MANNER AS PERSONS
ACTUALLY ASSIGNED ON THE BASE.

E. GREEKS AGREED TO DROP MENTION OF EXAMINING THE FEASIBILITY OF
RELOCATING THE THEATRE IN THE TEXT, RELYING INSTEAD ON U.S.
GOOD WILL TO CONSIDER THIS POSSIBILITY IN CONJUNCTION WITH THE
POSSIBLE RELOCATION OF THE COMMISSARY/EXCHANGE COMPLEX FROM
SYNGROU AVENUE.

4. ACTION REQUEST: APPROVAL OF THE TEXT IN PARA 3 ABOVE BY OOB
MAY 12.
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